

# The Future of Nuclear Energy: Facts and Fiction

## Chapter III:

### How (un)reliable are the Red Book Uranium Resource Data?

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#### Abstract

For more than 40 years, the Nuclear Energy Agency of the OECD countries and the International Atomic Energy Administration of the United Nations have published a biannual document with the title “Uranium Resources, Production and Demand”. This book, known as the “Red Book”, summarizes data about the actual and near future nuclear energy situation and presents the accumulated worldwide knowledge about the existing and expected uranium resources. These data are widely believed to provide an accurate and solid basis for future decisions about nuclear energy. Unfortunately, as it is demonstrated in this paper, they do not.

The conventional worldwide uranium resources are estimated by the authors of the Red Book as 5.5 million tons. Out of these, 3.3 million tons are assigned to the reasonable assured category and 2.2 million tons are associated with the not yet discovered but assumed to exist inferred resources. Our analysis shows that neither the 3.3 million tons of “assured” resources nor the 2.2 million tons of inferred resources are justified by the Red Book data and that the actual known exploitable resources are probably much smaller.

Despite many shortcomings of the uranium resource data, some interesting and valuable information can be extracted from the Red Book. Perhaps most importantly, the Red Book resource data can be used to test the **“economic-geological hypothesis”**, which claims for example that a doubling of uranium price will increase the amount exploitable uranium resources by an even larger factor. The relations between the uranium resources claimed for the different resource categories and their associated cost estimates are found to be in clear contradiction with this hypothesis.

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# 1 Introduction

Policy makers almost never discuss uranium resources and many other important resource issues in public. One reason seems to be that most energy resources are still considered to be “**no-problem**” and thus a taboo topic for worldwide policy makers and their economic or academic advisors.

However the recent price explosions for oil and related media headlines seem to indicate some attitude change with respect to the oil resource situation. In fact, more and more people start to pay attention to questions of geological and technological limits of oil extraction capacities. This has resulted in the wish to obtain accurate oil and gas resource data, especially from the OPEC countries[1].

In contrast, the uranium resources appear to be accurately documented in the “Red Book: Uranium Resources, Production and Demand”. In this book, updated every two years, the IAEA (International Atomic Energy Agency) from the United Nations and the NEA (Nuclear Energy Agency) from the OECD countries have presented for more than 40 years [2], their collective knowledge about uranium resources and its use for civilian nuclear energy. The latest update, the 2007 edition, was published in early June 2008[3]. This book provides more than 400 pages of detailed information about uranium resources in a large number of countries. A long history of reporting worldwide uranium resource data with a precision between 1/1000 and 1/10000 is believed to demonstrate that reliable resource data are presented. The findings of the Red Book 2007 edition were presented for example in the NEA press communiqué[4] with (quote):

*“There is enough uranium known to exist to fuel the world’s fleet of nuclear reactors at current consumption rates for at least a century, according to the latest edition of the world reference on uranium published today. **Uranium 2007: Resources, Production and Demand**, also known as the Red Book, estimates the identified amount of conventional uranium resources which can be mined for less than USD 130/kg\* to be about 5.5 million tonnes, up from the 4.7 million tonnes reported in 2005. Undiscovered resources, i.e. uranium deposits that can be expected to be found based on the geological characteristics of already discovered resources, have also risen to 10.5 million tonnes. This is an increase of 0.5 million tonnes compared to the previous edition of the report. The increases are due to both new discoveries and re-evaluations of known resources, encouraged by higher prices.*

*(\*On 26 May 2008, the spot price for uranium was USD 156/kg.)*

After reading such a declaration, most people will obviously assume that the uranium supply situation is safe. Why should one even bother to look into the accumulated uranium data or doubt these well respected international organizations with their large scientific staff? As a consequence of this attitude, individuals and organizations with different philosophical views about nuclear energy almost never question the objectivity and precision of these data[5].

Unfortunately, as will be shown in the following, the Red Book uranium resource data do not measure up to the pretended standards of accuracy.

In this paper, the Chapter III of “The Future of Nuclear Energy” [6], we analyze the uranium resource data given in the Red Book 2007[3]. First we present and discuss the overall worldwide uranium resource data and their evolution in section 2. In order to investigate the basis for these data, the uranium resource data for the 10 countries with more than 100000 tons of reasonably assured resources (RAR) are analyzed in section 3. Combined, these 10 countries represent about 80% of the world’s total RAR and 95% of the economically most interesting RAR cost category,

< 40 dollars/kg. As will be demonstrated in detail, the Red Book 2007 uranium resource data often show amazing changes with respect to previous Red Book editions, some of these individual country resource changes appear to be totally unbelievable.

In the final section 4, the long term uranium supply situation and its consequences for the future of conventional nuclear fission power plants will be summarized.

## 2 Worldwide uranium resources and their evolution

As highlighted already in chapter I and II of this report, the authors of the Red Book do not ignore the possibility that “uranium supply shortfalls could develop if production facilities are not implemented in a timely manner”. However, the world media have essentially only transmitted the statement that “the identified conventional uranium resources have increased from 4.7 million tons in the previous report to 5.5 million tons”.

In the following we will analyze this apparent 20% increase in conventional uranium resources in detail. In order to do this we start with the methodology on how the authors of the Red Book obtain their data and present the definitions of the different uranium resources categories.

### 2.1 Red Book methodology, resource categories and extraction costs

The authors of the Red Book describe the content and the methodology to obtain the relevant data in their own words as (Quote)[7]:

*“The Red Book features a comprehensive assessment of current uranium supply and demand and projections to the year 2030. The basis of this assessment is a comparison of uranium resource estimates (according to categories of geological certainty and production cost) and mine production capability with anticipated uranium requirements arising from projections of installed nuclear capacity. In cases where longer-term projections of installed nuclear capacity were not provided by national authorities, projected demand figures were developed with input from expert authorities... The Red Book also includes a compilation and evaluation of previously published data on unconventional uranium resources...”*

*This publication has been prepared on the basis of data obtained through questionnaires sent by the NEA to OECD member countries (19 countries responded) and by the IAEA for those states that are not OECD member countries (21 countries responded and one country report was prepared by the IAEA Secretariat). The opinions expressed in Parts I and II do not necessarily reflect the position of the member countries or international organisations concerned. This report is published on the responsibility of the OECD Secretary-General.”*

In Appendix 2 of the Red Book, a list of reporting organizations and contact persons is given for a large number of countries[8]. This list indicates that uranium resource data are a compilation of data from the different government agencies, sometimes supplemented by the data from private transnational mining companies. As large national and private interests are involved, the objectivity and the accuracy of the presented data is certainly not assured. Thus, the resource data do not represent the results from an accurate scientific analysis of geological data. Unfortunately, such possible shortcomings of these resource estimates and possible large uncertainties are not mentioned in the Red Book.

However, in absence of better data and in line with the required political consent from many countries, it seems that the editors of the Red Book try to encourage the different countries to provide useful and comparable resource data. As a result, using the US dollar as a universal standard, consistent categories for uranium resources are defined.

Unfortunately a few comments, presented in the Appendix 4 [9] seem to indicate that the Red Book resource data are not as accurate as otherwise stated.

For example it is written that:

- *“The categories are defined according to a believed level of confidence”.*  
But associated probabilities for the believed existence of the resources are not quantified.
- *“The resource categories are defined in terms of the uranium recovery costs at the ore processing plant.”*  
But no explanation on how this cost should have been calculated for “non existing ore processing plants” in “not yet known environments” is given. We predict that such estimates will remain a mystery for a long time.
- *“It is not intended that the cost categories should follow (undefined) fluctuations in market conditions” [10].* This can only mean that cost estimates have been done independently from the mining costs. Not everybody will agree that the increased mining costs of the past few years, related among other things to the energy costs and in particular to the oil price, are just simple “market fluctuations”.

In summary, the used methodology leaves some “freedom” on how the correspondents from the different countries should present their resource data. This “freedom” could explain some large RAR resource changes found for different countries and from the subsequent Red Book editions.

The uranium resources are separated into “conventional” and “unconventional” resources. The conventional resources are divided into **Reasonably Assured Resources (RAR)** and the believed to exist **Inferred Resources (IR)**. The RAR and IR categories are further subdivided according to the assumed exploitation cost in US dollars. These cost categories are given as < 40 dollars/kg, < 80 dollars/kg and < 130 dollars/kg.

The unconventional resources are split into “**Undiscovered Resources (UR)**”, further separated into “**Undiscovered Prognosticated Resources (UPR)**”, with assumed cost ranges of < 80 dollars/kg and < 130 dollars/kg, and the “**Undiscovered Speculative Resources (USR)**”. The USR numbers are given for an estimated exploitation cost of < 130 dollars/kg and also for the category with an unknown cost.

For the purpose of this analysis, the data from the inclusive “< x dollars/kg” categories are used to calculate the sometimes more informative exclusive resource data with extraction costs between 40-80 dollars/kg and 80-130 dollars/kg.

A critical reader of the Red Book will express doubts about the data quality, when roughly known numbers are given with an unbelievable precision of 0.1% or better. In this respect it seems to be an ironic mistake that the best known numbers in the RAR categories are given with an accuracy of 1/1000 but the speculative IR and UR categories are presented with an accuracy of 1/10000<sup>1</sup>. Despite such pseudo-precise data, names like “Undiscovered Resources” and

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<sup>1</sup>At least some progress has been made since the Red Book edition 2005, when the claimed accuracy was presented with an accuracy of 1 part per million.

“Undiscovered Speculative Resources”, should not give a high level of confidence in the accuracy of the associated amount of uranium.

A more accurate methodology would include effects from changes in the uranium mining technology and its related costs, the quality of the mining equipment, the oil price, salaries and the often ignored huge costs to repair environmental damages following the past uranium exploration. In addition, detailed information should be provided on (1) how variations of the dollar exchange rate have modified the resource data, and (2) how past uranium extractions have been taken into account.

We leave it to the reader to reflect on the following question:

“Can the existing Red Book methodology result in accurate estimates for the discovered and undiscovered uranium resources?”

## 2.2 The economic-geological hypothesis about uranium resources

According to geological estimates one knows that uranium is not a particularly rare metal. Expressed in the words of the relevant WNA document one reads (quote)[11]:

*“Uranium is a relatively common metal, found in rocks and seawater. Economic concentrations of it are not uncommon.”*

Table 1 shows uranium or grade concentrations for different minerals in the earth crust and in sea water and in parts per million (ppm).

uranium content of:	concentration [ppm U]	uranium / ton
Very high-grade-ore 20% U (Canada)	200 000 ppm U	200 kg/ton
High-grade-ore 2% U	20 000 ppm U	20 kg/ton
Low -grade-ore 0.1% U	1 000 ppm U	1 kg/ton
Very low -grade-ore* (Namibia) 0.01% U	100 ppm U	0.1 kg/ton
Granite	4-5 ppm U	0.004 kg/ton
Sedimentary Rock	2 ppm U	0.002 kg/ton
Earth continental crust (average)	2.8 ppm U	0.003 kg/ton
Sea water	0.003 ppm U	0.000003 kg/ton

Table 1: The numbers are taken from the August 2009 version of the WNA information paper “Supply of uranium” [11]. The \* in the WNA document is associated with very low grade uranium mining from the Rossing mine in Namibia and the (quote): *“If uranium is at low levels in rock or sands (certainly less than 1000 ppm), it needs to be in a form which is easily separated for those concentrations to be called “ore” - that is, implying that the uranium can be recovered economically. This means that it need to be in a mineral form that can easily be dissolved by sulfuric acid or sodium carbonate leaching.”*

It is generally accepted that the product of the uranium concentration and the total amount of uranium which exist in this concentration and in the earth’s crust will increase by a large factor if the concentration decreases. K. S. Deffeyes and I. D. MacGregor have estimated [12] on rather generally accepted geological methods that this trend must continue until the average uranium concentration of 2.8 ppm is reached. According to Deffeyes and MacGregor one can expect approximately that the amount of extractable uranium will increase by a factor of perhaps 300, if one can exploit each tenfold decrease in ore grade. They added the usually ignored statement

that quote (words in brackets are added by us):

*“no rigorous statistical basis exists for expecting a log-normal distribution and that this is just an approximate argument as the enormously complex range of geochemical behavior of uranium and its wide variety of different (chemical?) binds (determine?) the economic deposit.”*

It is thus important to keep in mind that **resource calculations, based on the above methods possibly ignore other important factors which limit the amount of eventually extractable uranium.** For example one can imagine that hypothetical super high concentration kg rocks exist a few hundred meters deep. However, if these rocks are isolated from each other and from any other interesting mineral concentration, it can be assumed that sizable amounts of these rocks will essentially never be extracted. Thus, in addition to the average ore concentration, one finds that the uranium amount in this concentration, its chemical composition and its surrounding must play an important role for a potential extraction and the corresponding energy cost.

A consequence of this hypothesis is that, no matter what growth scenario is assumed, sufficient uranium resources exist **in theory and if** the extraction cost are allowed to increase. It is usually added that the current uranium price does only have a negligible effect on the production cost of the kWh. Arguments that, instead of the monetary prize, the energy return over energy invested value needs to be taken into account are usually dismissed with the statement that current energy extraction costs of uranium are small compared to other costs and the very low grade Rossing mine in Namibia is often given as a proof that one can still go a long way before the extraction energy cost will become important[13].

However, instead of exchanging endless arguments about the limits of this approach, we propose to use the Red Book uranium resource data base to test the above hypothesis, called in the following:

### The “economic-geological hypothesis”

This can be done easily as the Red Book quantifies the RAR and IR uranium resources according to almost equal and increasing cost intervals of about 40 dollar and 50 dollars. According to this hypothesis much larger uranium quantities are expected for the higher cost categories.

### The “economically extractable uranium resources are limited” hypothesis

An alternative hypothesis assumes basically that uranium and its use in the energy sector has nothing special in comparison with any other energy resource. Consequently the “law of diminishing return” applies also to uranium and the exploitation and use of uranium will follow these lines:

- The usage of uranium will start with the finding and exploitation of the big and high ore grade uranium deposits.
- Once these big “elephants” are hunted, one will turn to smaller and lower grade uranium deposits. One tries to keep on going by developing and using better and better technology.
- Eventually the interesting deposits at the mine become too small and too diluted and the production will be terminated. This moment is reached in a similar way for oil and for uranium, and according to the argument of M. K. Hubbert [14] when he replied to David Nissen - Exxon:

*“.. [T]here is a different and more fundamental cost that is independent of the monetary price. That is the energy cost of exploration and production. So long as oil is used as a source of energy, when the energy cost of recovering a barrel of oil becomes greater than the energy content of the oil, production will cease no matter what the monetary price may be.”*

While this hypothesis is theoretically very attractive, it can not be used easily to make a quantitative test. For example the energy extraction costs and the total energy costs are rarely given in the required detail. Furthermore, it is essentially impossible to quantify the potential “next round technological improvements”. For example breakthrough new reactor concepts, based on the fuel breeding concept and including perhaps the use of thorium, and much better, but so far unknown, uranium extraction techniques can always be imagined. Thus, as is the case with the peak oil hypothesis, most people will accept this idea only once an exact peak date for the nuclear energy can be determined. This, of course, can be done only some time after the final decline becomes obvious.

## 2.3 Evolution of Uranium Resources according to the Red Book

### 2.3.1 A consistency check of the NEA Press declaration

We now turn to two claims made in the Red Book 2007 edition (abbreviated in the following as RB07 where the number indicates the publication year) and transmitted by their own press declaration to the media (Quote)[4]:

(1) *“There is enough uranium known to exist to fuel the world’s fleet of nuclear reactors at current consumption rates for at least a century, according to the latest edition of the world reference on uranium published today. **Uranium 2007: Resources, Production and Demand**, also known as the Red Book, estimates the identified amount of conventional uranium resources which can be mined for less than USD 130/kg\* to be about 5.5 million tonnes, up from the 4.7 million tonnes reported in 2005.”*

(2) *“The currently identified resources are adequate to meet the expansion of nuclear power plants from 372 GWe in 2007 to between 509 GWe (+38%) and 663 GWe (+80%) by 2030.”*

Let us recalculate the numbers presented to the media. The yearly uranium needs to operate the existing nuclear power plants with the 2009 capacity of 370 GWe are about 65000 tons. As it is claimed above and quantified in the RB07, the conventional uranium resources of 5.5 million tons are the sum of the RAR (< 130 dollar/kg), given as 3 338 300 tons, and the believed to exist IR (< 130 dollar/kg), given as 2 130 600 tons. Following this logic, a simple division tell us that these 5.5 million tons of uranium resources, at constant usage, are sufficient at best for 85 years or “almost a century” and not “for at least a century”!

Furthermore, a more correct press declaration would perhaps say:

*“The well known RAR numbers have remained roughly constant during the past years and these known resources are sufficient to operate the current world’s reactor fleet for about 51 years only. However, since the amount of believed to exist IR resources has increased by about 700000 tons, another 34 years can be added if all this IR uranium can indeed be extracted.”*

Next we can ask how long the conventional uranium resources will last under the condition of a 38% or 80% growth scenario between 2007 and 2030.

Given these growth assumptions, by the year 2030, the yearly natural uranium requirements would be between 90000 tons/year and 115000 tons/year.

For simplicity one could assume that the above increase would be achieved with an average 23 year growth rate of 1.4%/year and 2.5%/year respectively. Following this growth model during the 23 years from 2007 to 2030 between 1.76 and 2.02 million tons would have been used already by the year 2030. By the year 2030 the world reactor fleet would need between 90000 tons/year and 115000 tons/year. If one assumes the unlikely case that nuclear energy would remain constant after 2030, the claimed conventional uranium resources from 2007 could thus fuel the 509 GWe power plants scenario up to the year 2071 and the 663 GWe scenario up to the year 2060. Consequently, one finds that the operating lifetime of the reactors build during the years 2020 to 2030 will be limited by the amount of identified fuels and not by the expected 60 year lifetime.

These simple examples show that the claims made in the NEA press declaration are not justified by their own Red Book data.

### 2.3.2 A 20% increase of the conventional uranium resources?

As the reported increase of conventional uranium resources between 2005 and 2007 is nevertheless relatively large, it might be interesting to learn where and in which price category the increase has happened. Furthermore, one might be curious to see how the reduced dollar value and the increased mining costs are reflected in the pseudo-precise resource data and if a reduction from the yearly uranium extraction is included for the different countries.

We first present, Tables 2-5, the world total resource estimates for the different categories and their evolution as given in the last 4 Red Book editions from 2001, 2003, 2005 and 2007 [15]. In order to simplify the discussion, the numbers are recalculated such that the uranium amounts for a given cost interval can be compared. Table 2 shows the evolution of the conventional resources since 2001. As one can see, the always highlighted huge increase is essentially only associated with some changes in the undiscovered but believed to exist IR resources. Furthermore the presented RAR data do not indicate that the yearly uranium extraction of roughly 40000 tons has been taken into account. Table 3 and 4 show the corresponding evolutions for the RAR and IR categories split according to the estimated extraction cost range.

Red Book year	RAR [tons] < 130 dollars/kg	IR [tons] < 130 dollars/kg	conventional resources [tons] < 130 dollars/kg
2001	2853000	1080000	3933000
2003	3169238	1419450	4588688
2005	3296689	1446164	4742353
2007	3338300	2130600	5468800

Table 2: The evolution of the conventional uranium resources split into the reasonably assured resource (RAR) and the inferred resource (IR) categories from the latest four Red Book editions. Especially remarkable is fact that the RAR numbers have increased by only a small amount and remained essentially stable since 2003. Thus the claimed large increase in conventional uranium resources since 2001 and especially during the past 4 years is only based on the increased IR number.



Red Book year	RAR [tons] < 40 dollars/kg	RAR [tons] 40-80 dollars/kg	RAR [tons] 80-130 dollars/kg
2001	1534100	556650	589770
2003	1730495	575197	661941
2005	1947383	695960	653346
2007	1766400	831600	740300

Table 3: The evolution of the reasonably assured resource (RAR) category from the latest four Red Book editions. Especially remarkable is that the highest uranium numbers are found in the lowest cost category and this category has, after regular large increases, suddenly decreased since 2005 by about 180000 tons.

The RAR numbers, even though claimed to be known with unbelievable precision, appear to fluctuate by a large amount. The drop of 180000 tons in the cheapest and best understood < 40 dollars/kg category between 2005 and 2007 is certainly remarkable and more details about this reduction will be given in section 3.

Otherwise and on first view, ups and downs of about  $\pm 10\%$  appear perhaps to be reasonable. For example one might expect that inflation moves some resources from the cheaper to the more expensive ones. Such an explanation requires also that a certain amount from the highest cost category becomes out of scale.

Next we turn to the more and more speculative uranium resources. In Table 4 the not yet found but believed to exist IR uranium data are presented. Especially suspicious is the large increase of 400000 tons in the < 40 dollars/kg IR category. This increase can be compared with the corresponding RAR numbers from Table 3, which decreased during the same period by 180000 tons.

The situation becomes even more bizarre when one compares the evolution of the IR category during the past 6 years from 2001 to 2007. For example the 40 dollars/kg IR category increased by a factor of 2.2 and the 40-80 dollars/kg category by a factor of 3.5. In comparison the amount in the 80-130 dollars/kg category changed only by a factor of 1.3. Finally one can compare the evolution of the conventional resources in the RAR category and the more speculative IR category. As mentioned already, large exploration efforts during the past years have left the total RAR numbers essentially unchanged but have increased the believed to exist IR figure by a large amount. This means that the claimed increase from 2005 to 2007 in the conventional uranium resources is not based on real discoveries, but on an unexplained hope factor associated with the IR deposits, eventually to be discovered.

More details about these changes will be discussed in the individual country analysis below.

Red Book year	IR [tons] less than 40 dollars/kg	IR [tons] 40-80 dollars/kg	IR [tons] 80-130 dollars/kg
2001	552000	186950	225150
2003	792782	275170	320868
2005	798997	362041	285126
2007	1203600	655480	272200

Table 4: The evolution of the not yet discovered but believed to exist IR uranium resources as given in the last four editions of the Red Book. Remarkable is the claim that the cheaper cost categories increased by a large amount but the highest cost category has even decreased.

Table 5 shows the evolution for the undiscovered prognosticated and speculative UPR and USR resource categories. In contrast to the increase from 2003 to 2007 in the conventional IR resources, only relatively minor changes are claimed for the even more uncertain UPR and USR resources.

Red Book year	UPR [tons] less than 80 dollars/kg	UPR [tons] 80-130 dollars/kg	USR [tons] less than 130 dollars/kg
2001	1480000	852000	4438000
2003	1474600	779900	4437300
2005	1700100	818700	4557300
2007	1946200	822800	4797800

Table 5: The evolution of the undiscovered prognosticated UPR and speculative USR uranium resources according to the past four Red Book editions. In comparison to the large relative changes in the IR data the numbers presented show an astonishing stability.

One finds from Tables 3-5 that the uranium resources in the RAR, IR and UPR categories decrease for the higher cost intervals. Furthermore, one observes that the estimated world RAR as well as the IR and UPR numbers have changed in some very particular and unnatural ways.

**Thus, the overall uranium resource data and their evolution are in contradiction with the “economic-geological hypothesis”,** presented in section 2.2.

Furthermore, and if inflation effects are ignored, one would expect that the changes of the uranium quantities in the different cost RAR, IR and UPR categories for the RAR, the IR and the UPR should follow similar trends. As the uranium resource data do not confirm such expectations, one is left with the conclusion that the pretended high quality uranium data do not exist.

### 3 Evolution of uranium resources in selected countries

In order to understand how and where uranium resources have changed during the past few years, one needs to study the information provided by the correspondents from a few different countries with large resources. For this purpose the Red Book editions from the years 2003 (RB03), 2005 (RB05) and 2007 (RB07) will be used. We restrict the discussion to the 10 countries, which claim to have more than 100000 tons of extractable RAR uranium resources for  $< 130$  dollars/kg within their territory. Combined, these 10 countries, cover a surface of about 52 million  $\text{km}^2$  or more than 1/3 of the total land surface of our planet. After at least 50 years of non negligible worldwide geological research efforts, these countries claim to have 80% of the remaining known world uranium resources and up to 95% of the uranium in the economically most interesting  $< 40$  dollars/kg RAR category and roughly 90% of the total uranium extraction in 2007 came from these countries.

Table 6 and 7 show the claimed amount of RAR uranium resources for these countries in the  $< 40$  dollars/kg and 40-130 dollars/kg categories.

Some spectacular ups and downs can be observed for the three Red Book editions. For example, between 2005 and 2007, the RAR reserves in the  $< 40$  dollars/kg category decreased by 15% (minus 40000 tons) for Kazakhstan and by 88% (minus 150000 tons) for Niger. Drastic changes during these two years are also reported in the 40-130 dollars/kg RAR category for Australia, Kazakhstan, Niger, Russia and the Ukraine. Despite the fact that the RAR numbers, especially in the less than 40 dollars/kg category, are assumed to present the most accurate estimate, essentially no explanations for the often dramatic changes are given.

The changes for the yet **unobserved** but believed to exist IR resources are sometimes even more interesting. As presented in section 2, and in contrast to the essentially unchanged claimed total RAR

country	RAR (RB03) 40 dollars/kg [tons]	RAR (RB05) 40 dollars/kg [tons]	RAR (RB07) 40 dollars/kg [tons]
Australia	689000	701000	709000
Brazil	26235	139900	139600
Canada	297264	287200	270100
Kazakhstan	280620	278840	235500
Namibia	57262	62186	56000
Niger	89800	172866	21300
Russia	52610	57530	47500
South Africa	119184	88548	114900
Ukraine	15380	28005	27400
USA*	102000	102000	99000
sum	1627000	1714000	1621000

Table 6: Evolution of the low cost RAR uranium category for 10 countries which claim to have a total of more than 100000 tons of RAR resources on their territory. An especially remarkable change during the years 2005 to 2007 can be seen for Niger. \*The USA report do not report a number for the  $< 40$  dollars/kg RAR category, the amount in the  $< 80$  dollars/kg is used here.

resources, the data reported for the IR category and the  $< 130$  dollars/kg price tag have increased by almost 700000 tons between the year 2005 and 2007. The sometimes spectacular and unlikely relative changes for some countries can be seen from Table 8 where we present ratios of the resource numbers found presented in RB07 and RB05 and for two IR cost categories and for the UPR category. An especially remarkable increase is observed for Russia. It is claimed that their IR 40-130 dollars/kg category increased by a factor of 17.7 from 19000 tons to 337000 tons. The reported changes of the IR data for Australia, Kazakhstan, Niger and the Ukraine are also interesting.

As we have seen already in section 2, the celebrated increase of the conventional uranium resources does not come from new discoveries of interesting uranium deposits, but from a new evaluation of the supposed to exist IR resources. This statement can now be made more accurately! The data show that this claimed increase of the IR resource comes essentially only from Russia (from 40652 tons to 373300 tons), Australia (from 396000 tons to 518000 tons), Kazakhstan (from 302202 tons to 439200 tons) and the Ukraine (from 23130 tons to 64500 tons).

A closer look at Russia shows that this increase is very suspicious. While the IR number in the  $< 40$  dollars/kg category changed by only 15000 tons from 21572 tons to 36100 tons, an incredible increase from 19080 tons to 337200 tons is presented for the 40-130 dollars/kg category.

Kazakhstan is another particular example for drastic changes of the IR data. From the RB05 and RB07 one finds that the  $< 40$  dollars/kg category IR number for Kazakhstan increased from 129252 tons in the 2005 estimate to 281800 tons in 2007. The 40-130 dollars/kg number decreased however from 172950 to 157400 tons. In comparison, the very speculative UPR and UPS data for Kazakhstan remain essentially unchanged.

As discussed in Chapter I and II of this report[6], the evolution of uranium mining in Kazakhstan is of particular importance to avoid a world uranium supply shortage during the coming 5-10 years. It is claimed, provided that enough investments in the mining are done, that this country can triple uranium extraction within the next 10-15 years from 6637 tons in 2007 to 21000 tons in 2015. A very large number for future uranium discoveries in the low cost category will certainly help to raise foreign interest for investments in the uranium mining infrastructure.

country	RAR (RB03) 40-130 dollars/kg [tons]	RAR (RB05) 40-130 dollars/kg [tons]	RAR (RB07) 40-130 dollars/kg [tons]
Australia	46000	46000	16000
Brazil	59955	17800	17800
Canada	36570	58000	59100
Kazakhstan	249840	235057	142600
Namibia	113270	120370	120000
Niger	12427	7600	222180
Russia	90410	74220	124900
South Africa	196146	167045	169500
Ukraine	49280	38701	107600
USA*	345000	342000	339000
sum	1198900	1106800	1318700

Table 7: Evolution of the higher cost RAR uranium category for 10 countries which claim to have a total of more than 100000 tons of RAR resources on their territory. Especially remarkable are the changes from 2005 to 2007 for Australia, Kazakhstan, Niger, Russia and the Ukraine. These changes in comparison with the ones in the low cost category presented in Table 6 are also interesting.\*As the USA does not report the  $< 40$  dollars/kg RAR category, the amount in the 80-130 dollars/kg category is used.

Australia and South Africa also claim large increases, but their resources increased only in the 40 dollars/kg IR category. In contrast, the IR data for Canada, Brazil and the USA remained unchanged at their 2005 values.

The above examples demonstrate that a large amount of the uranium resources and their evolution are not obtained from geological methods.

### 3.1 Are some uranium resource data not based on geological methods?

If one accepts that uranium resource data for many countries are not based on geological methods, it follows that other methods have helped to fill the tables of the Red Book.

Consequently, and in absence of explanations, one is somehow invited to formulate some ideas about why some particular countries, probably with the help from large mining companies, might be interested in presenting too high or too low resource numbers.

For example one can imagine that "sudden" increases in resource numbers, as observed for Australia, Kazakhstan, Russia and South Africa, will help to attract foreign investment.

On the contrary, a sudden and drastic reduction in the most interesting  $< 40$  dollars/kg RAR category, as observed for Niger, could be motivated by ideas (1) that this keeps potential uranium mining competitors out of the country or (2) that some companies are not interested to inform the government and the people about their particular richness in mineral resources.

### 3.2 Relations between the different cost categories

We now compare the individual country resource data with the "economic-geological hypothesis" presented in section 2.2. Starting with the lowest and highest RAR and IR cost categories of  $< 40$  dollars/kg and 80-130 dollars/kg, one finds that some country estimates show surprising large differences in these categories with respect to the world average. For example 53% of the world RAR resources are expected in the  $<$

country	ratio (RB07/RB05) IR < 40 dollar/kg [%]	ratio (RB07/RB05) IR 40-130 dollar/kg [%]	ratio RB07/RB05 UPR < 130 dollar/kg [%]
Australia	1.42	0.48	NA
Brazil	1	1	1
Canada	0.97	0.83	1
Kazakhstan	2.18	0.91	0.97
Namibia	0.99	0.99	NA
Niger	NA	0.4	1
Russia	1.67	17.7	2.65
South Africa	2.19	1.01	1
Ukraine	1.03	3.5	1.47
USA	NA	NA	1
world total	1.5	1.43	1.1

Table 8: The IR resource ratios as obtained from the Red Book 2007 and 2005 editions and for the 10 countries which claim to have a total of more than 100000 tons of RAR resources on their territory. Not all countries have submitted or updated these numbers for the 2007 edition. Especially remarkable changes are observed for Russia where the category IR (40-130 dollar/kg) is now estimated to be 337000 tons. Some changes for Australia, Kazakhstan, Niger and the Ukraine are also interesting.

40 dollars/kg categories but only 22% in the 80-130 dollars/kg category and in disagreement with the “economic-geological hypothesis”.

The disagreement with this hypothesis becomes even larger for Australia, Canada and Kazakhstan. For Australia one finds that 98% of the RAR is claimed to be in the low cost category. Too high numbers for this category are also reported from Canada (82%) and Kazakhstan (62%).

In contrast, the numbers in this cost category from Russia (28%) and for Niger (9%)<sup>2</sup> are very low in comparison.

The data reported for the IR category show similar discrepancies between the world average ratios and the ones from individual countries. One finds that 56% and 13% of the IR resources are predicted respectively in the < 40 dollars/kg and in the 80-130 dollars/kg categories. In comparison, the correspondents from Australia, Canada and Kazakhstan think that 94%, 88% and 64% respectively will be found in the 40 dollars/kg category. The three countries thus predict that their not yet discovered IR resource fractions match almost perfectly the corresponding RAR fractions.

In contrast, the correspondents from Russia assume that only 9.7% of their IR will eventually be found in this low cost category. For Niger this IR fraction is given as 42% and thus very close to the world average.

**The Red Book uranium resource data show that the “economic-geological hypothesis” is not backed up by the data. This conclusion is strengthened beyond doubt if one believes that Australia and Canada provide the most reliable resource data.**

The relation between the RAR numbers and the IR numbers is also interesting. For the < 40 dollars/kg category, Australia assumes to know about 709000 tons RAR and expects to find another 487000 tons in the IR category, or 69% of the RAR number. In contrast for Canada the RAR number, given as 270000 tons, the IR number is 82000 tons, thus only 30% of the RAR number.

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<sup>2</sup>For Niger the uranium amount in this class is now given as 21300 tons, which is about 150000 tons smaller than in the the 2005 edition when 96% of the country’s RAR resources were assigned to the < 40 dollars/kg category.

### 3.3 Uranium mining and its effect on resource data?

Finally, we would like to see how uranium extraction, claimed to be known accurately to the ton, e.g. far better than a 0.1% accuracy, influences the remaining amount of uranium in the different RAR resource categories and in some selected countries.

For this investigation we remind the reader that worldwide about 40000 tons of uranium are mined on average per year. For many years, and despite non-negligible efforts by many countries, only three countries extract about 60% of this uranium and individually more than 5000 tons per year. Another 25% of this uranium comes from three countries which contribute each about 3000 tons/year and further 12% from three additional countries which extract together roughly 5000 tons/year.

Furthermore, the uranium extraction is concentrated within the hands of a few transnational mining companies. For example the four biggest, Rio Tinto, Cameco, Areva and KazAtomProm provided about 26000 tons/year (about 59% in 2008) to the world uranium market. Despite the claim that plenty of cheaply extractable uranium can be found almost everywhere on the planet and that the extraction cost does not play a role, 66% of the 41000 tons extracted in 2007 came from only 10 uranium mines.

The biggest mine today, McArthur River in Canada owned dominantly by Cameco, extracted 7200 tons of uranium in 2007, or about 18% of the worldwide production.

This number might be compared with today's stressed world oil situation, where the largest oil field ever, Ghawar in Saudi Arabia contributes about 6% of the total world oil production. In fact it might be better to compare the fraction of uranium production from this mine alone with the fraction of oil produced from Saudi Arabia and Kuwait combined.

The mine started only about 10 years ago and reached 7200 tons/year during the years 2002-2007. Since the start in the year 2000, about 58000 tons have been extracted. According to Cameco this mine exploits the world largest high-grade uranium deposit with proven and probable reserves of 332.6 million pounds of  $U_3O_8$ . Thus an equivalent of more than almost 130000 tons of natural uranium, with about 65000 tons assigned (31.12.2008) as proven reserves[17]. This mine seems to be past peak as in 2008 only 6383 tons were produced and the output from the first half of 2009 reported by Cameco on August 12, [18], appears to be again some 12% lower than the one obtained during the same period in 2008. If one assumes that about 50% of the extractable uranium had been extracted up to 2005/06, the presumed peak year, one could estimate that instead of the 65000 tons only about 45000-50000 tons remain to be mined. The next few years will tell if the decline observed since 2007 will continue.

The next two mines, Ranger in Australia and Rossing in Namibia, produced together 8000 tons of uranium in 2008, or only about 25% more than the McArthur River mine. Combined the three largest mines produced 33% of the total and thus slightly more uranium than the next 7 big uranium mines. This fraction corresponds roughly to the entire OPEC share of the world oil production.

Thus, uranium extraction is much more centralized and monopolized than any other energy resource. In fact, if the world oil situation (with a few giant oil companies and a country cartel) frightens policy makers and most oil consumers, the uranium situation is by all standards much more dangerous.

We now try to see if the amount of uranium extracted during the past years has some effect on the RAR numbers. For this study we use the uranium quantities extracted during the past few years as provided from the different editions of the Red Book and repeated in a simple table in a WNA information paper[16].

Starting with the largest producer country Canada, one finds that the three large existing mines extracted essentially 100% of the 9477 tons and 9000 tons in 2007 and 2008. During the years 2003-2004 and 2005-2006 the total extracted uranium is given as 22055 tons and 21491 tons respectively. Table 6 shows that the < 40 dollar/kg RAR category decreased during these two year periods by 10064 tons and 17100 tons respectively. As it seems most likely that the existing big uranium mines operate and deplete only the <40 dollar/kg category the numbers show that only 50% (2005) and 80% (2007) of the decrease can be accounted for directly. Two explanations are possible, (1) about 12000 tons (2003 + 2004) and

4000 tons (2005 + 2006) of new deposit in the  $< 40$  dollar/kg RAR category have been discovered during the considered two year periods or (2) extraction figures are not taken into account.

We now turn to Australia, the second world contributor of uranium. During the four years (2003-2006) a total uranium extraction of 33663 tons is reported and the  $< 40$  dollar/kg category increased by 20000 tons (Table 6) As Australia does not claim to have significant amounts of uranium in the 40-80 dollar/kg and 80-130 dollar/kg RAR categories, one finds again that essentially all of the extracted uranium came from the 40 dollar/kg RAR category.

Consequently the new findings in this category, and between 2003 and 2006, must have been about 54000 tons. However, such large new uranium discoveries over a four year period are somehow puzzling as the other two RAR cost categories 40-80 dollar/kg and 80-130 dollar/kg remained unchanged between 2003 and 2005 and even decreased by 8000 tons and 22000 tons between 2005 and 2007. Thus, the extraction numbers from Australia are clearly inconsistent with the reported RAR numbers.

As a last example we analyze the situation in Niger, a former french colony which became independent in 1960. It is one of the poorest countries in the world with an electricity production of roughly 0.234 billion kWh (2005), corresponding to an almost negligible 18 kWh per year and per person. Yet, the 3032 tons of uranium extracted in 2008 allowed to fuel almost 20 GWe nuclear power plants in France and Western Europe, which produced roughly 140 billion kWh during that year. Between 2003 and 2006 about 13000 tons of uranium have been extracted from the mines operated dominantly by AREVA, a french transnational nuclear company.

In 2003, the RAR resources were reported as 89800 tons in the  $< 40$  dollars/kg and 12447 tons in the 40-130 dollars/kg category. These numbers changed by incredible amounts to 172866 tons and 7600 tons respectively in 2005. Another drastic change is reported in the 2007 Red Book and the corresponding RAR numbers are now given as 21300 tons and 222180 tons respectively.

Obviously, neither the 13000 tons of uranium extracted during these 4 years are accounted for, nor does anybody of the Red Book authors seem to be surprised about the incredibly large jumps for the  $< 40$  dollars/kg and 40-130 dollars/kg RAR categories.

These numbers must thus contain some fantasy factor, which can perhaps be explained with the misinformation hypothesis. This is further supported by AREVA's problems with the real owners, often called "Tuareg rebels", who ask for a larger share in the profits.

In summary, the claimed high precision uranium resource data and the known extraction data from the past few years do not match. These and the other inconsistencies described in sections 2 and 3 raise suspicions about the accuracy of the RAR uranium data.

## 4 Consequences for the long term nuclear energy future.

The analysis, presented in section 2 and 3, demonstrates that the uranium resource data, prepared, updated and published every two years by the IAEA and the NEA in the Red Book, do not measure up to the claimed high precision standards. On the contrary, it even seems that some individual country resource data are not based on a scientific geological resource estimate.

Consequently some large error margins even for the "reasonable assured resources" (RAR) category should be used. As an example one could assume that the RAR resource numbers from Australia and Canada are known best and use their own estimate that only the amount in the  $< 40$  dollars/kg category is relevant for the mining with today's mining technology. If this idea is applied to the entire world one would guess that only  $< 40$  dollar/kg RAR category are exploitable. As a result, the known uranium resources could be guessed as  $\leq 2$  million tons, corresponding to a static resource lifetime of just 30 years.

Such an evaluation would certainly discourage the idea to construct new standard light water reactors with a presumed lifetime of 60 years.

This simple-minded example demonstrates that realistic uranium resource information is urgently needed. Such an analysis, clearly beyond the scope of this paper, would be based on a critical mine by

mine and country by country analysis.

Despite these shortcomings, the Red Book uranium resource data are the only existing and usable data base. These data, including large uncertainties, demonstrate that the “economic-geological hypothesis” is contradicted by the data. This widely used hypothesis states that more and more uranium can be extracted if only the price is allowed to go up. This claim is in total disagreement with the overall resource data and with the ones from many individual countries.

**Thus, one is left with the choice of either rejecting the Red Book data completely and sticking with an unproven hypothesis, or giving up that unproven hypothesis.**

In summary we point out that countries interested in the construction of a new nuclear power plant within the next 10-20 years should find a way that their uranium fuel can be guaranteed at least for 40 years before they invest perhaps up to 4 billion Euro per GWe installed power.

The warning applies also to basically all Western European countries, Japan and South-Korea which depend to almost 100% on stable uranium deliveries from far away. These countries should take one particular paragraph from the Red Book 2007 NEA press declaration very seriously:

*“At the end of 2006, world uranium production (39 603 tonnes) provided about 60% of world reactor requirements (66 500 tonnes) for the 435 commercial nuclear reactors in operation. The gap between production and requirements was made up by secondary sources draw down from government and commercial inventories (such as the dismantling of over 12 000 nuclear warheads and the re-enrichment of uranium tails). Most secondary resources are now in decline and the gap will increasingly need to be closed by new production. Given the long lead time typically required to bring new resources into production, uranium supply shortfalls could develop if production facilities are not implemented in a timely manner.”*

Many other reports have studied the world uranium supply situation in detail. Even though most of these reports assume, contrary to our study, that the Red Book uranium resource data are roughly correct, very similar conclusions about the short and long term critical uranium supply situation are reached. The list below provides references to some recent studies which reach the conclusion that the known uranium deposits and techniques of uranium extraction are not sufficient to fuel a nuclear energy renaissance based on conventional light water reactors.

The following three studies are from groups that favor nuclear energy. They find that even a small 1% annual nuclear power growth scenario will be faced with serious and unsolved uranium supply problem during the first half of the 21st century.

- The report from the year 2002, “A Technological Roadmap for Generation IV Nuclear Energy Systems” [19] points out that the known conventional uranium resources will only last between 30-50 years. Thus, a new conventional nuclear power plant which might be operational in 2020 might only obtain uranium fuel up to sometime between 2040 and 2050.
- The IAEA 2001 report “Analysis of uranium supply to 2050” [20]. The authors of this report quantify the uranium deficit with respect to the RAR numbers and for different scenarios about the future use of nuclear fission energy. The estimated deficit is given in units of million of tons of uranium. Many details about the potential contributions of uranium from a large number of unconventional resources are presented in this report (section 5) and especially the remarks about sea water uranium are remarkable (quote):

*“Research on extracting uranium from sea water will undoubtedly continue, but at the current costs sea water as a potential commercial source of uranium is little more than a curiosity.”*
- A 2007 MIT study group concluded that [21] “Lack of fuel may limit U.S. nuclear power expansion”.

Another group of analysts, with critical views about nuclear fission energy, have also studied the Red Book uranium resource data. All these studies, even if they assume that the Red Book uranium resource



numbers are more or less accurate, conclude that a substantial increase of nuclear fission energy, using conventional light water reactors, is essentially impossible.

- The “Energy Watch Group” report from December 2006[22] with Dr. Werner Zittel and Jörg Schindler from the Ludwig Bölkow Systemtechnik GmbH as the principle authors conclude that (quote):

*“If only 42000 tons/year of the proved reserves below 40 dollar/kg can be converted into production volumes, then supply problems are likely even before 2020. If all estimated known resources up to 130 dollar/kg extraction cost can be converted into production volumes, a shortage can at best be delayed until about 2050.”*

- WISE Uranium Project[23] “Uranium supply and demand”. Some interesting graphics, relating the various resource categories from the 2005 Red Book with some modest nuclear growth scenarios, demonstrate the year when the uranium supply cliff will be reached.
- In the article “The Red Face book” published at Sanders research (September 2008), John Busby has analyzed the 2007 Red Book in many details [24]. Many of the internal inconsistencies of the Red Book 2007 have been pointed out in this article and most likely for the first time. His presented conclusions, about the near and long term uranium supply troubles, are essentially identical to the ones, obtained independently and with a somewhat different approach in the three chapters of this report [6].
- Another important report from Nov. 2007, “THE LEAN GUIDE TO NUCLEAR ENERGY”, by David Fleming [25] has focussed on many issues of nuclear energy and its inconsistencies. D. Fleming concludes his studies with the statement (quote):  
*“Shortages of uranium and the lack of realistic alternatives leading to interruptions in supply, can be expected to start in the middle years of the decade 2010-2019, and to deepen thereafter.”*
- Finally we would like to reference the report, “Nuclear power the energy balance”, by Jan Willem Storm van Leeuwen and Philip Smith and its latest update by Jan Willem Storm van Leeuwen [26]. This report tries to give, among other things, an energy balance of the entire nuclear power chain, starting from the mining to the waste disposal. It presents the hypothesis that “Economically extractable uranium resources are limited”.

## 5 Summary

Despite the shortcomings of the Red Book and the associated large uncertainties, some valuable information can still be extracted. Perhaps the most important results of our analysis are:

- The “economic-geological hypothesis” that more uranium resources can be extracted if one is only willing to pay a higher price is in contradiction with the Red Book resource data.
- Realistic uranium resource data can not be obtained directly from the Red Book. However, a detailed comparison of the data from current and past Red Books and the often far too drastic resource changes, following some observations from this analysis, can perhaps be used to obtain eventually a better resource estimate.
- The extractable uranium resources in many countries are most likely much smaller than generally believed. In absence of a Red Book document that measures up to its claims, perhaps only the RAR uranium in the  $< 40$  dollars/kg category might be considered as realistic.

The analysis, presented in this and the previous two chapters[6], demonstrates that the current uranium extraction and the believed-to-exist uranium resources are incompatible even with a modest growth scenario of conventional nuclear fission power<sup>3</sup>.

A debate about the future of nuclear energy must therefore be based on the two questions: (1) When – if ever – will reliable and safe commercial breeder reactors based on uranium or thorium become available? And (2) Will nuclear fusion power always be 50 years away. The current situation and the prospects about these future hypothetical options will be presented in the last chapter IV of this report.

It seems that our analysis could be best summarized with an addition to the recent warning from Faith Birol, the chief economist of the international energy agency[27]: “*We should leave oil before it leaves us*”, stating that in fact

**“We should also terminate the use of nuclear fission energy in the standard light water reactors before uranium leaves us as well”.**

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<sup>3</sup>Those who disagree with this conclusion are encouraged to present their own uranium resource analysis.

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- [9] See Appendix 4 (pages 391f) from the Red Book 2007 [3].
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